

Message Text

CONFIDENTIAL

PAGE 01 STATE 113283
ORIGIN AF-04

INFO OCT-01 SS-14 ISO-00 EUR-08 IO-06 NSCE-00 PM-03
INR-05 CIAE-00 NSAE-00 DODE-00 PA-01 ACDA-10 SP-02
H-01 L-01 SIG-01 SSO-00 INRE-00 /057 R

DRAFTED BY AF/S:JDAVIDOW:LAR
APPROVED BY AF;RMMOOSE
AF/S:DKPETTERSON

-----013114 040130Z /61

O 040030Z MAY 78
FM SECSTATE WASHDC
TO AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMCONSUL CAPE TOWN IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L STATE 113283

LIMDIS,CAPE TOWN FOR EMBASSY

E.O. 11652:XGDS-1

TAGS: RH, UK, PDEV

SUBJECT:RHODESIA; MOOSE-GRAHAM CONVERSATIONS ON NEXT STEPS,
MAY 3

SUMMARY: GRAHAM AND MOOSE AGREED THAT LOW-GRAHAM TEAM
WILL UNDERTAKE EXTENSIVE CONSULTATIONS WITH ALL THE PARTIES
IN THE NEAR FUTURE. HOWEVER, DISCUSSION OF SPECIFIC
ISSUES WHICH MIGHT BE RAISED WITH PARTIES WAS INCONCLUSIVE.
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 113283

GRAHAM SUGGESTED AS TOPICS CONSTITUTION, COMPOSITION AND
POWERS OF GOVERNING COUNCIL, ARMY AND POLICE. ON LATTER,
HOWEVER, GRAHAM SAID THERE WAS NO GIVE IN UK POSITION ON
POLICE AS EXPRESSED IN DAR. END SUMMARY.

1. GRAHAM, ACCOMPANIED BY EMBMIN ROBINSON AND EMBOFF
MUIR, DISCUSSED RHODESIA WITH MOOSE, AND REPRESENTATIVES

OF IO, S/P, AF AND UNA FOR THREE HOURS MORNING, MAY 3.

2. GRAHAM SAID THAT PRINCIPAL OPERATIONAL POINT IN SPEECH DR. OWEN SCHEDULED TO DELIVER IN HOUSE DEBATE MAY 4 IS THAT GRAHAM AND LOW TEAM WILL RETURN TO SOUTHERN AFRICA FOR EXTENSIVE CONSULTATIONS WITH THE PARTIES. GRAHAM NOTED PERSONAL VIEW THAT IT WOULD BE BETTER TO LET SITUATION SIMMER FOR ANOTHER MONTH OR SO, BUT SAID THAT OTHER FACTORS NECESSITATED DOING SOMETHING QUICKLY. PURPOSE OF GRAHAM-

LOW CONSULTATIONS WOULD BE TO PREPARE GROUND FOR A ROUNDTABLE MEETING. OWEN HAD ORIGINALLY THOUGHT OF BASING GRAHAM IN SALISBURY BUT HAD DECIDED THAT THIS WOULD PRESENT TOO MANY PROBLEMS. AS DEPT. HAD PREVIOUSLY AGREED, DOCUMENTS GIVEN TO PF AND OTHER PARTIES DURING AND AFTER MALTA WILL BE PLACED IN HOUSE OF COMMONS LIBRARY PRIOR TO OWEN'S SPEECH AND THUS BECOME PUBLIC.

3. GRAHAM RAISED QUESTION OF TOPICS TO BE DISCUSSED WITH THE PARTIES. ONE AREA COULD BE THE CONSTITUTION, THOUGH HE NOTED THAT THE SALISBURY GROUP MIGHT SEE SUCH DISCUSSIONS AS AN UNNECESSARY DIVERSION FROM THEIR OWN CONSTITUTIONAL DRAFTING AND THE PF WOULD VIEW CONSTITUTIONAL TALKS AS IRRELEVANT. OTHER TOPICS FOR DISCUSSION COULD BE THE GOVERNING COUNCIL, THE POLICE AND THE ARMY. ON THE LATTER, GRAHAM SAID HE EXPECTED FEW PRACTICAL CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 113283

DIFFICULTIES, NOTING THAT NKOMO HAD TOLD CARVER IN DAR THAT HE HAD NO PROBLEM WITH CARVER'S PLANS FOR THE ZNA.

4. GRAHAM OUTLINED TWO UK APPROACHES TO QUESTION OF ROLE OF GOVERNING COUNCIL. IF UK INVOLVED IN TRANSITION, RESIDENT COMMISSIONER MUST HAVE SUFFICIENT POWER TO GOVERN EFFECTIVELY. HOWEVER, IF UK NOT INVOLVED, GOVERNING COUNCIL ITSELF COULD BE CONSIDERED SOVEREIGN BODY. LATTER POSES CERTAIN LEGAL DIFFICULTIES WHICH COULD BE CIRCUMVENTED BY: A) MAKING RHODESIA A COLONY WITH THE FOREIGN SECRETARY ULTIMATELY RESPONSIBLE FOR IT IN PARLIAMENT, OR B) A "MINIMALIST" APPROACH IN WHICH BRITISH WOULD "SUSPEND THE ILLEGALITY" OF THE RHODESIAN GOVERNMENT AND GIVE ITS BLESSING TO TRANSITIONAL ARRANGEMENTS. IN SECOND SCENARIO GOVERNMENT COUNCIL COULD APPOINT A NEUTRAL CHAIRMAN. NAME OF GENEVA-BASED UN OFFICIAL BERNARD CHIDZERO HAS OFTEN BEEN MENTIONED FOR TASK, AS HE IS RELATIVELY APOLITICAL RHODESIAN BLACK. GRAHAM NOTED, HOWEVER, THAT RECENT CONTACTS WITH CHIDZERO LED UK TO BELIEVE THAT HE WOULD NOT BE ADEQUATE TO THE TASK.

5. GRAHAM SAID THAT UK PREPARED TO SUGGEST NEW FORMULA

FOR MAKEUP OF THE GOVERNING COUNCIL BY DOUBLING NUMBERS UK SUGGESTED IN MALTA. EACH GENEVA PARTY WOULD HAVE FOUR APPOINTEES. THIS WOULD GIVE PF 8 AND SALISBURY GROUP 12, SOME OF WHICH THEY COULD PRESUMABLY APPORTION TO CHIRAU. A TWO-THIRDS MAJORITY WOULD BE NEEDED TO MAKE A RESOLUTION BINDING, THUS, IN EFFECT, GRANTING BOTH THE PF AND THE SALISBURY GROUP A BLOCKING MECHANISM. US AND UK AGREED THAT ONCE COUNCIL FORMED THERE COULD BE SWITCHING OF ALLIANCES AND VOTING PATTERNS. MUZOREWA, FOR INSTANCE, MIGHT SIDE WITH PF ON CERTAIN ISSUES.

6. IN LENGTHY, BUT GENERALLY INCONCLUSIVE, DISCUSSION OF ISSUES RELATING TO THE COMPOSITION AND POWERS OF THE GOVERNING COUNCIL THE FOLLOWING POINTS EMERGED: A) CHONA
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 113283

TOLD OWEN RECENTLY THAT ZAMBIA COULD ACCEPT PF-SALISBURY GROUP PARITY ON THE GOVERNING COUNCIL WITH A NEUTRAL CHAIRMAN; B) US-UK AGREED THAT PF ASSERTION THAT LEGISLATIVE POWERS OF GOVERNING COUNCIL IN DEFENSE AND LAW AND ORDER COULD OVERRULE RESIDENT COMMISSIONER'S EXECUTIVE AUTHORITY WAS UNACCEPTABLE; C) IT IMPORTANT THAT WE PURSUE POSITION THAT RESIDENT COMMISSIONER HAVE EXECUTIVE AUTHORITY OVER ELECTORAL COMMISSION AND EXTERNAL AFFAIRS. US SIDE QUESTIONED WISDOM OF OFFERING NEW COMPOSITION FORMULA TO PF WHICH THEY WOULD INTERPRET AS CONVEYING TO THE SALISBURY GROUP A PREDOMINANCE ON THE GOVERNING COUNCIL, DESPITE OUR AFFIRMATIONS THAT NO GROUP SHOULD HAVE A PREDOMINANCE OF POWER.

7. ON ISSUE OF POLICE GRAHAM WAS NEGATIVE. HE ACKNOWLEDGED THAT SECRETARIES VANCE AND OWEN HAD DISCUSSED THE NEED TO BE RESPONSIVE TO PF CONCERNS DURING THEIR BREAKFAST MEETING IN LONDON. HOWEVER, ON REFLECTION, OWEN HAD DECIDED TO MAINTAIN POSITION HE HELD IN DAR, WHICH NYERERE TOLD HIM WAS ACCEPTABLE.

8. WHEN U.S. SIDE NOTED THAT SECRETARIES HAD ALREADY AGREED ON STRENGTHENING UN POLICE OBSERVERS AND RECRUITING PF SUPPORTERS INTO POLICE, GRAHAM SAID UK DID NOT OBJECT TO INCREASE IN THE PROJECTED NUMBERS OF THE UN POLICE FORCE, BUT DOUBTED IT WOULD BE POSSIBLE TO RECRUIT A FORCE OF MORE THAN 300-400. HE FURTHER NOTED THAT IT HAD ALWAYS BEEN ASSUMED THAT THERE WOULD BE NEW RECRUITMENT OF EX-GUERRILLAS INTO POLICE, BUT THAT RECRUITS WOULD NOT BE ABLE TO ENTER ORDINARY POLICE WITHOUT UNDERGOING NORMAL POLICE TRAINING. THE POLICE HE ASSERTED SHOULD BE "BASED ON THE CURRENT FORCE WITH ACCEPTABLE ELEMENTS OF THE PF" BUT ONLY AFTER THE "ELEMENTS" HAD BEEN PROPERLY TRAINED.
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 113283

9. US SIDE SUGGESTED, AS POSSIBILITY THAT COULD BE PROPOSED TO PF, ASSOCIATING UNIFORMED BUT UNARMED PF AND INTERNAL NATIONALIST OBSERVERS WITH THE UN OBSERVERS. VALUE WOULD BE TO SPEAK TO PF CONCERN ABOUT POLICE AND TO GIVE PF INCREASED VISIBILITY IN COUNTRYSIDE WITHOUT POWER TO OBSTRUCT RESIDENT COMMISSIONER'S MAINTENANCE OF LAW AND ORDER. OBSERVERS COULD REPORT COMPLAINTS TO RESIDENT COMMISSIONER, UN OFFICIALS, AND ULTIMATELY TO THE SECURITY COUNCIL. GRAHAM SAID HE COULD SEE NO BENEFITS AND SEVERE DISADVANTAGES TO THE PROPOSAL. (IN COURSE OF SUBSEQUENT

REVIEW OF DAY'S DISCUSSIONS WITH UNDERSECRETARY NEWSOM, GRAHAM BACKED OFF THIS POSITION IN FACE OF MOOSE'S INSISTENCE THAT SOME UK GIVE ON POLICE IS ESSENTIAL, EVEN IF ONLY COSMETIC. GRAHAM OFFERED TO SEEK NEW INSTRUCTIONS)

10. ANOTHER US SUGGESTION THAT POLICE PARAMILITARY UNITS BE DISBANDED OR CONFINED TO BARRACKS MET WITH AN EQUALLY NEGATIVE REACTION. GRAHAM ARGUED THAT THE RESIDENT COMMISSIONER WOULD NEED A STRIKE FORCE OF SOME KIND TO COMBAT LARGE CIVIL DISORDERS AS THE UN COULD NOT BE DEPENDED UPON. HE NOTED HOWEVER, THAT CARVER BELIEVES THAT THE POLICE FORCE SHOULD BE REDUCED IN SIZE DURING THE TRANSITION AND DEMOBILIZATION OF SOME UNITS WAS THEREFORE A POSSIBILITY.

11. THE MEETING REVIEWED A DRAFT MANDATE FOR THE UN FORCE PREPARED BY IO. GRAHAM FOUND NO MAJOR PROBLEMS WITH THE

DRAFT, EXCEPT IN THOSE PORTIONS WHICH INCORPORATED U.S. SUGGESTIONS ON POLICE NOTED ABOVE, AND SAID FCO WOULD STUDY IT FURTHER. IT WAS AGREED THAT CONSTRUCTION OF A MANDATE IS JEALOUSLY GUARDED RESPONSIBILITY OF THE SECRETARY GENERAL. IF US AND UK REACH AGREEMENT ON DRAFT MANDATE IT COULD, HOWEVER, BE PASSED TO THE PARTIES FOR
CONFIDENTIAL

CONFIDENTIAL

PAGE 06 STATE 113283

ILLUSTRATIVE PURPOSES ONLY.

12. LAST PORTION OF MEETING WAS DEVOTED TO REVIEW OF DRAFT OF DR. OWEN'S SPEECH IN PARLIAMENT. UK EMBASSY WILL ASK FCO TO HAVE BRITISH HICOMS/AMBASSADORS IN FIELD SHARE LENGTHY DOCUMENT WITH AMERICAN COLLEAGUES UPON RECEIPT. CHRISTOPHER

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 STATE 113283 TOSEC 050014
ORIGIN AF-03

INFO OCT-01 SS-15 ISO-00 SSO-00 CCO-00 /019 R

66011
DRAFTED BYAF/S:DPETTERSON:GFH
APPROVED BY AF/S: DPETTERSON
S/S-O:TGMARTIN
-----021246 042200Z /65

O 042129Z MAY 78 ZFF4
FM SECSTATE WASHDC
TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 113283 TOSEC 050014

LIMDIS

FOL RPT STATE 113283 SENT ACTION LONDON, LUSAKA, PRETORIA,
LAGOS, CAPE TOWN, GABORONE, MAPUTO, DAR ES SALAAM & USUN NEW YORK
DTD 04 MAY 78

QUOTE: C O N F I D E N T I A L STATE 113282

LIMDIS, CAPE TOWN FOR EMBASSY

E.O. 11652:XGDS-1

TAGS: RH, UK, PDEV

SUBJECT:RHODESIA: MOOSE-GRAHAM CONVERSATIONS ON NEXT STEPS,
MAY 3

SUMMARY: GRAHAM AND MOOSE AGREED THAT LOW-GRAHAM TEAM
WILL UNDERTAKE EXTENSIVE CONSULTATIONS WITH ALL THE PARTIES
IN THE NEAR FUTURE. HOWEVER, DISCUSSION OF SPECIFIC
ISSUES WHICH MIGHT BE RAISED WITH PARTIES WAS INCONCLUSIVE.
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 113283 TOSEC 050014

GRAHAM SUGGESTED AS TOPICS CONSTITUTION, COMPOSITION AND POWERS OF GOVERNING COUNCIL, ARMY AND POLICE. ON LATTER, HOWEVER, GRAHAM SAID THERE WAS NO GIVE IN UK POSITION ON POLICE AS EXPRESSED IN DAR. END SUMMARY.

1. GRAHAM, ACCOMPANIED BY EMBMIN ROBINSON AND EMBOFF MUIR, DISCUSSED RHODESIA WITH MOOSE, AND REPRESENTATIVES OF IO, S/P, AF AND UNA FOR THREE HOURS MORNING, MAY 3.

2. GRAHAM SAID THAT PRINCIPAL OPERATIONAL POINT IN SPEECH DR. OWEN SCHEDULED TO DELIVER IN HOUSE DEBATE MAY 4 IS THAT GRAHAM AND LOW TEAM WILL RETURN TO SOUTHERN AFRICA FOR EXTENSIVE CONSULTATIONS WITH THE PARTIES. GRAHAM NOTED PERSONAL VIEW THAT IT WOULD BE BETTER TO LET SITUATION SIMMER FOR ANOTHER MONTH OR SO, BUT SAID THAT OTHER FACTORS NECESSITATED DOING SOMETHING QUICKLY. PURPOSE OF GRAHAM-

LOW CONSULTATIONS WOULD BE TO PREPARE GROUND FOR A ROUNDTABLE MEETING. OWEN HAD ORIGINALLY THOUGHT OF BASING GRAHAM IN SALISBURY BUT HAD DECIDED THAT THIS WOULD PRESENT TOO MANY PROBLEMS. AS DEPT. HAD PREVIOUSLY AGREED, DOCUMENTS GIVEN TO PF AND OTHER PARTIES DURING AND AFTER MALTA WILL BE PLACED IN HOUSE OF COMMONS LIBRARY PRIOR TO OWEN'S SPEECH AND THUS BECOME PUBLIC.

3. GRAHAM RAISED QUESTION OF TOPICS TO BE DISCUSSED WITH THE PARTIES. ONE AREA COULD BE THE CONSTITUTION, THOUGH HE NOTED THAT THE SALISBURY GROUP MIGHT SEE SUCH DISCUSSIONS AS AN UNNECESSARY DIVERSION FROM THEIR OWN CONSTITUTIONAL DRAFTING AND THE PF WOULD VIEW CONSTITUTIONAL TALKS AS IRRELEVANT. OTHER TOPICS FOR DISCUSSION COULD BE THE GOVERNING COUNCIL, THE POLICE AND THE ARMY. ON THE LATTER, GRAHAM SAID HE EXPECTED FEW PRACTICAL CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 113283 TOSEC 050014

DIFFICULTIES, NOTING THAT NKOMO HAD TOLD CARVER IN DAR THAT HE HAD NO PROBLEM WITH CARVER'S PLANS FOR THE ZNA.

4. GRAHAM OUTLINED TWO UK APPROACHES TO QUESTION OF ROLE OF GOVERNING COUNCIL. IF UK INVOLVED IN TRANSITION, RESIDENCY COMMISSIONER MUST HAVE SUFFICIENT POWER TO GOVERN - "EFFECTIVELY. HOWEVER, IF UK NOT INVOLVED, GOVERNING COUNCIL ITSELF COULD BE CONSIDERED SOVEREIGN BODY. LATTER POSES CERTAIN LEGAL DIFFICULTIES WHICH COULD BE CIRCUMVENTED BY: A) MAKING RHODESIA A COLONY WITH THE FOREIGN SECRETARY ULTIMATELY RESPONSIBLE FOR IT IN PARLIAMENT, OR B) A "MINIMALIST" APPROACH IN WHICH BRITISH WOULD "SUSPEND THE ILLEGALITY" OF THE RHODESIAN GOVERNMENT AND GIVE ITS BLESSING TO TRANSITIONAL ARRANGEMENTS. IN SECOND SCENARIO GOVERNMENT COUNCIL COULD APPOINT A NEUTRAL CHAIRMAN.

NAME OF GENEVA-BASED UN OFFICIAL BERNARD CHIDZERO HAS OFTEN BEEN MENTIONED FOR TASK, AS HE IS RELATIVELY APOLITICAL RHODESIAN BLACK. GRAHAM NOTED, HOWEVER, THAT RECENT CONTACTS WITH CHIDZERO LED UK TO BELIEVE THAT HE WOULD NOT BE ADEQUATE TO THE TASK.

5. GRAHAM SAID THAT UK PREPARED TO SUGGEST NEW FORMULA FOR MAKEUP OF THE GOVERNING COUNCIL BY DOUBLING NUMBERS UK SUGGESTED IN MALTA. EACH GENEVA PARTY WOULD HAVE FOUR APPOINTEES. THIS WOULD GIVE PF 8 AND SALISBURY GROUP 12, SOME OF WHICH THEY COULD PRESUMABLY APPORTION TO CHIRAU. A TWO-THIRDS MAJORITY WOULD BE NEEDED TO MAKE A RESOLUTION BINDING, THUS, IN EFFECT, GRANTING BOTH THE PF AND THE SALISBURY GROUP A BLOCKING MECHANISM. US AND UK AGREED THAT ONCE COUNCIL FORMED THERE COULD BE SWITCHING OF ALLIANCES AND VOTING PATTERNS. MUZOREWA, FOR INSTANCE, MIGHT SIDE WITH PF ON CERTAIN ISSUES.

6. IN LENGTHY, BUT GENERALLY INCONCLUSIVE, DISCUSSION OF ISSUES RELATING TO THE COMPOSITION AND POWERS OF THE GOVERNING COUNCIL THE FOLLOWING POINTS EMERGED: A) CHONA
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 113283 TOSEC 050014

TOLD OWEN RECENTLY THAT ZAMBIA COULD ACCEPT PF-SALISBURY GROUP PARITY ON THE GOVERNING COUNCIL WITH A NEUTRAL CHAIRMAN; B) US-UK AGREED THAT PF ASSERTION THAT LEGISLATIVE POWERS OF GOVERNING COUNCIL IN DEFENSE AND LAW AND ORDER COULD OVERRULE RESIDENT COMMISSIONER'S EXECUTIVE AUTHORITY WAS UNACCEPTABLE; C) IT IMPORTANT THAT WE PURSUE POSITION THAT RESIDENT COMMISSIONER HAVE EXECUTIVE AUTHORITY OVER ELECTORAL COMMISSION AND EXTERNAL AFFAIRS. US SIDE QUESTIONED WISDOM OF OFFERING NEW COMPOSITION FORMULA TO PF WHICH THEY WOULD INTERPRET AS CONVEYING TO THE SALISBURY GROUP A PREDOMINANCE ON THE GOVERNING COUNCIL, DESPITE OUR AFFIRMATIONS THAT NO GROUP SHOULD HAVE A PREDOMINANCE OF POWER.

7. ON ISSUE OF POLICE GRAHAM WAS NEGATIVE. HE ACKNOWLEDGED THAT SECRETARIES VANCE AND OWEN HAD DISCUSSED THE NEED TO BE RESPONSIVE TO PF CONCERNS DURING THEIR BREAKFAST MEETING IN LONDON. HOWEVER, ON REFLECTION, OWEN HAD DECIDED TO MAINTAIN POSITION HE HELD IN DAR, WHICH NYERERE TOLD HIM WAS ACCEPTABLE.

8. WHEN U.S. SIDE NOTED THAT SECRETARIES HAD ALREADY AGREED ON STRENGTHENING UN POLICE OBSERVERS AND RECRUITING PF SUPPORTERS INTO POLICE, GRAHAM SAID UK DID NOT OBJECT TO INCREASE IN THE PROJECTED NUMBERS OF THE UN POLICE FORCE, BUT DOUBTED IT WOULD BE POSSIBLE TO RECRUIT A FORCE OF MORE THAN 300-400. HE FURTHER NOTED THAT IT HAD

ALWAYS BEEN ASSUMED THAT THERE WOULD BE NEW RECRUITMENT OF EX-GUERRILLAS INTO POLICE, BUT THAT RECRUITS WOULD NOT BE ABLE TO ENTER ORDINARY POLICE WITHOUT UNDERGOING NORMAL POLICE TRAINING. THE POLICE HE ASSERTED SHOULD BE "BASED ON THE CURRENT FORCE WITH ACCEPTABLE ELEMENTS OF THE PF" BUT ONLY AFTER THE "ELEMENTS" HAD BEEN PROPERLY TRAINED.
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 113283 TOSEC 050014

9. US SIDE SUGGESTED, AS POSSIBILITY THAT COULD BE PROPOSED TO PF, ASSOCIATING UNIFORMED BUT UNARMED PF AND INTERNAL NATIONALIST OBSERVERS WITH THE UN OBSERVERS. VALUE WOULD BE TO SPEAK TO PF CONCERN ABOUT POLICE AND TO GIVE PF INCREASED VISIBILITY IN COUNTRYSIDE WITHOUT POWER TO OBSTRUCT RESIDENT COMMISSIONER'S MAINTENANCE OF LAW AND ORDER. OBSERVERS COULD REPORT COMPLAINTS TO RESIDENT COMMISSIONER, UN OFFICIALS, AND ULTIMATELY TO THE SECURITY COUNCIL. GRAHAM SAID HE COULD SEE NO BENEFITS AND SEVERE DISADVANTAGES TO THE PROPOSAL. (IN COURSE OF SUBSEQUENT

REVIEW OF DAY'S DISCUSSIONS WITH UNDERSECRETARY NEWSOM, GRAHAM BACKED OFF THIS POSITION IN FACE OF MOOSE'S INSISTENCE THAT SOME UK GIVE ON POLICE IS ESSENTIAL, EVEN IF ONLY COSMETIC. GRAHAM OFFERED TO SEEK NEW INSTRUCTIONS)

10. ANOTHER US SUGGESTION THAT POLICE PARAMILITARY UNITS BE DISBANDED OR CONFINED TO BARRACKS MET WITH AN EQUALLY NEGATIVE REACTION. GRAHAM ARGUED THAT THE RESIDENT COMMISSIONER WOULD NEED A STRIKE FORCE OF SOME KIND TO COMBAT LARGE CIVIL DISORDERS AS THE UN COULD NOT BE DEPENDED UPON. HE NOTED HOWEVER, THAT CARVER BELIEVES THAT THE POLICE FORCE SHOULD BE REDUCED IN SIZE DURING THE TRANSITION AND DEMOBILIZATION OF SOME UNITS WAS THEREFORE A POSSIBILITY.

11. THE MEETING REVIEWED A DRAFT MANDATE FOR THE UN FORCE PREPARED BY IO. GRAHAM FOUND NO MAJOR PROBLEMS WITH THE

DRAFT, EXCEPT IN THOSE PORTIONS WHICH INCORPORATED U.S. SUGGESTIONS ON POLICE NOTED ABOVE, AND SAID FCO WOULD STUDY IT FURTHER. IT WAS AGREED THAT CONSTRUCTION OF A MANDATE IS JEALOUSLY GUARDED RESPONSIBILITY OF THE SECRETARY GENERAL. IF US AND UK REACH AGREEMENT ON DRAFT MANDATE IT COULD, HOWEVER, BE PASSED TO THE PARTIES FOR
CONFIDENTIAL

CONFIDENTIAL

PAGE 06 STATE 113283 TOSEC 050014

ILLUSTRATIVE PURPOSES ONLY.

12. LAST PORTION OF MEETING WAS DEVOTED TO REVIEW OF
DRAFT OF DR. OWEN'S SPEECH IN PARLIAMENT. UK EMBASSY WILL
ASK FCO TO HAVE BRITISH HICOMS/AMBASSADORS IN FIELD SHARE
LENGTHY DOCUMENT WITH AMERICAN COLLEAGUES UPON RECEIPT. CHRISTOPHER
UNQUOTE CHRISTOPHER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT, DIPLOMATIC DISCUSSIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 04 may 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE113283
Document Source: CORE
Document Unique ID: 00
Drafter: JDAVIDOW:LAR
Enclosure: n/a
Executive Order: X1
Errors: N/A
Expiration:
Film Number: D780189-0661
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780593/aaaadbbq.tel
Line Count: 447
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 4bdd98a4-c288-dd11-92da-001cc4696bcc
Office: ORIGIN AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: LIMDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2791809
Secure: OPEN
Status: NATIVE
Subject: RHODESIA: MOOSE-GRAHAM CONVERSATIONS ON NEXT STEPS, MAY 3 SUMMARY: GRAHAM AND MOOSE AGREED THAT LOW-GRAHAM
TAGS: PDEV, RH, UK, (MOOSE, RICHARD M)
To: LONDON LUSAKA MULTIPLE
Type: TE
vdkgvkey: odb://SAS/SAS.dbo.SAS_Docs/4bdd98a4-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014